

Connectivity Advisory Panel Kickoff Meeting February 2022

Agenda | Kickoff discussion

- 1 Overview: Panel purpose, member introductions, rules of engagement (30 min)
- 2 Context: Funding to date, landscape and where SPARK suggests we focus (15 min)
- Background: Overview of State's broadband strategy (30 min)
- Funding: Landscape of funding sources (15 min)
- **Review:** What to expect moving forward, homework (15 min)

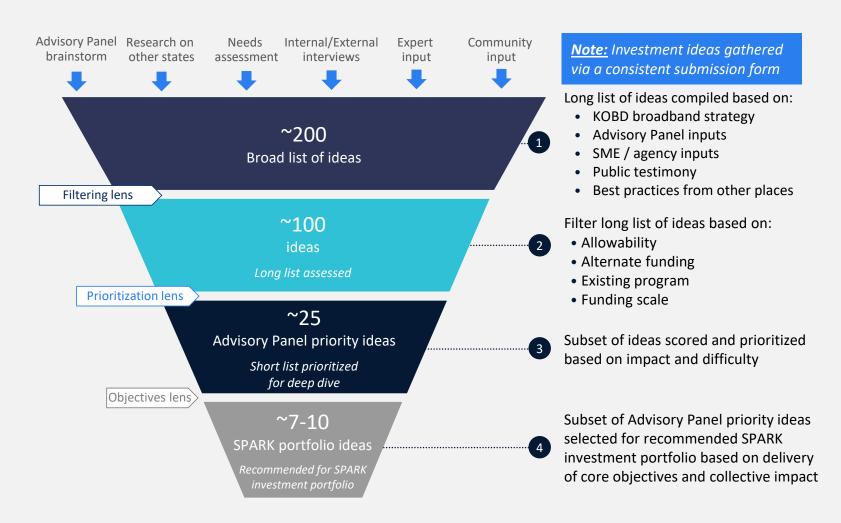
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Panel objectives

- Understand critical needs in connectivity; surface opportunities for impact
- Evaluate & prioritize broadband strategy initiatives
- Prepare recommended portfolio for SPARK review

Filtering process informed by existing KOBD broadband strategy





- **Prioritize sustainable programs & investments** through one-time use of funds vs substantial expansion of existing services
- Combine with / leverage local and agency funds to maximize use of discretionary funds
- Foster long-term systemic impact for Kansans
- Consider equitable opportunities and outcomes
- Enable flexibility within investment strategies (e.g., in case of emerging needs, changing federal landscape)
- Ensure results are measurable to enable tracking & transparency

Connectivity | Advisory Panel members and staff support



Sen. Tom Hawk



Rep. Adam Smith



Daniel Friesen



Sen. Mike Peterson (Chair)



Stanley Adams (Vice Chair)



John Parolisi Project Director



Jeff Wick



Dr. Tiffany Anderson



Ed Taylor



Brian Vulgamore



Paul Truitt

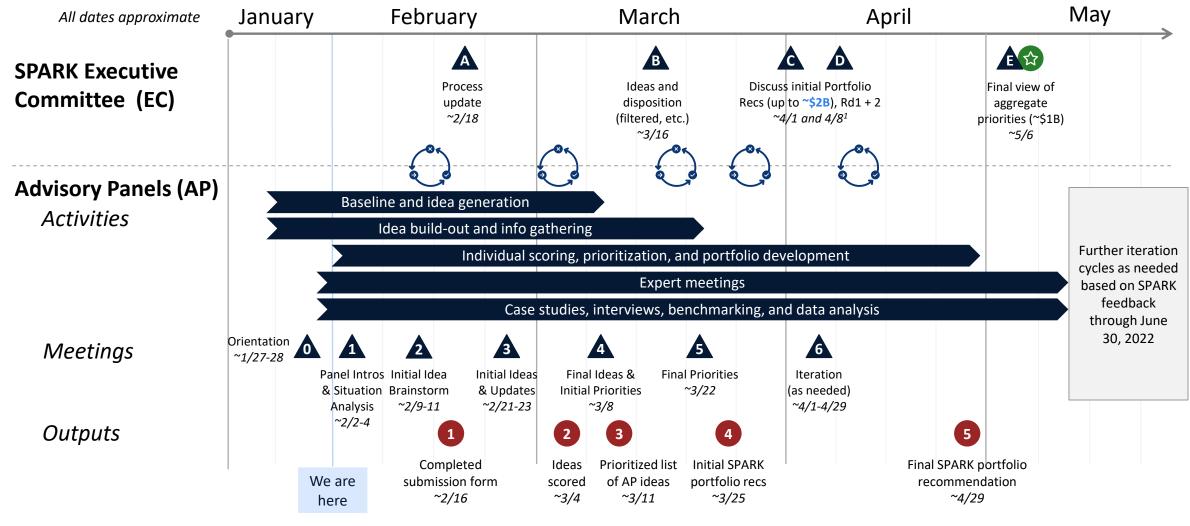


Molly Kocour Boyle

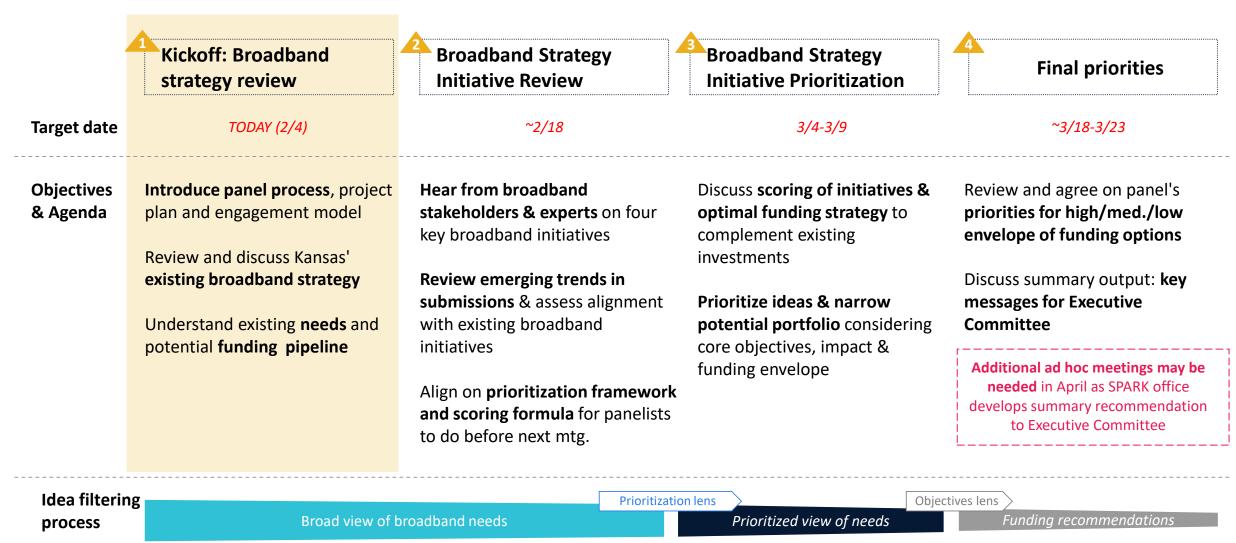
Additional support staff

- RO/ State agency staff (Alicia Johnson-Turner) supports overall SPARK process management, including communications & coordination with agencies
- KLRD staff (Victoria Potts & Heather O'Hara) provide additional research on submitted ideas, compile information, share legislative developments
- Consulting staff (WOB Brad Gair, Dick Price; BCG Claire
 Jadulang and Cody Storm) support meeting materials
 development, organize submitted ideas, provide research
 and analytical support, and support scoring & prioritization

Proposed timeline for SPARK investment approval process



Connectivity | We anticipate 4 meetings to reach a final recommendation



This new process that may present unique "pressure points" to navigate



Key considerations for SPARK process

The SPARK process may present "pressure points" we will need to navigate together:

- Learning curve to set-up and run new process at an accelerated pace
- New submission process to solicit ideas from the public, on an abbreviated timeline
- Conflicting schedules that may prevent panelists from attending every meeting¹
- Need for consensus across four panel recommendations for final recommendation



Implications for Connectivity panel

Each panel will face additional, unique pressure points based on its topic(s) and context:

- KOBD has a strategy as a basis for this panel's work
- Other confirmed and pending federal funding can cover part of broadband need alongside SPARK funds (the focus of this Advisory Panel)
- Panelists have been selected for their expertise, not to represent their specific organizations or projects
- The purpose of this panel is to recommend programmatic direction for SFRF funds, not to advocate for specific projects or application criteria

Advisory panel rules of engagement



Time Commitment

- Ask for time split between twicemonthly meetings (2-4 hr/mo.) and independent thinking & preparation work (1-3 hr/wk.)
- While aim is to maximize attendance, expect that panelists watch publicly streamed recordings if a session is missed



Participation

- Panelists should come to meetings ready to engage & collaborate
- To promote dialogue, panelists should identify themselves to the panel each time they speak
- Panelists flag conflicts of interest regarding ideas considered for funding and abstain from voting



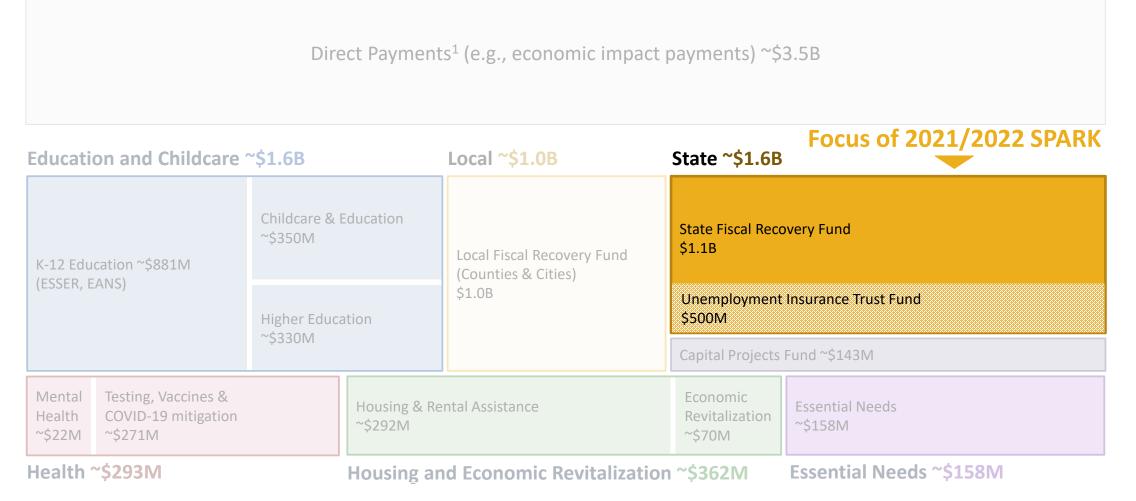
Support

- Panelists ask for and utilize support from the Recovery Office and KLRD to support data-driven decision making
- Panelists take advantage of multiple avenues for input (e.g., meeting chat, live conversation, material review)
- Panelists can proactively direct questions to <u>SPARKTaskForce@ks.gov</u>

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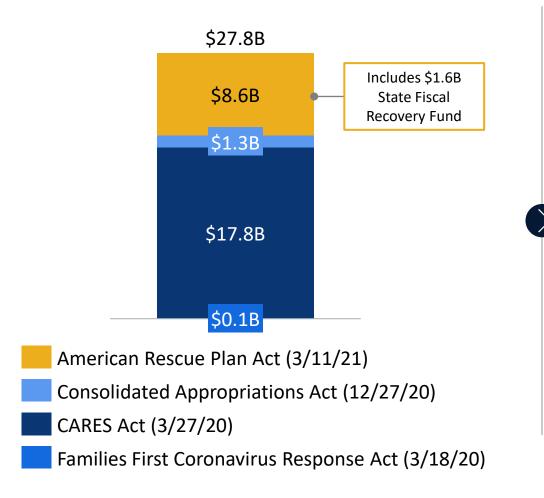
American Rescue Plan Act (ARPA) Allocations as of January 2022



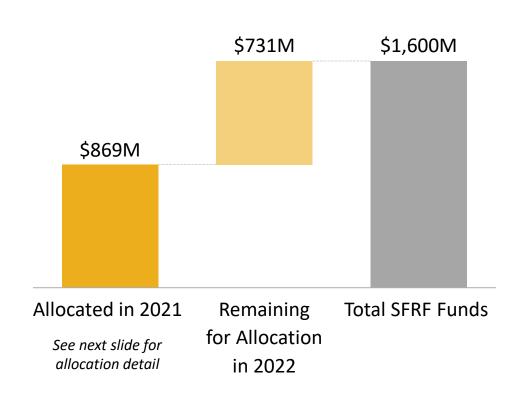
^{1.} Direct Payments estimate includes only Economic Impact Payments (~\$3.3B est. to KS); additional aid expected through Child Tax Credit (~\$1-2B est. to KS; 652,000 children will receive credit), UI Benefits (\$ TBD); Food Insecurity (~\$23M est. to KS) includes increased SNAP benefits to Sep. 30 and WIC vouchers for 4 months; Small Business Relief (~\$450-850M+ est. to KS) includes increased SNAP benefits to Sep. 30 and WIC vouchers for 4 months; Small Business Relief (~\$450-850M+ est. to KS) pro rata) through competitive grant programs (e.g., PPP, Restaurant Revitalization Fund, Shuttered Venue Operator Grants) Source: American Rescue Plan Act (H.R. 1319), Government Financial Officers Association

SPARK focused on making integrated, efficient allocation decisions for remaining SFRF funds in 2022

Kansas has received nearly \$28B in federal COVID-19 relief funds since March 2020



ARPA includes the \$1.6B State Fiscal Recovery Fund, of which \$731M remains for allocation



States across the US have funded broadband connectivity initiatives with SFRF funds



Virginia

VA invested \$479M¹ into its
Virginia Telecommunications
Initiative (VATI) to extend
broadband service to currently
unserved areas



Maryland

MD invested \$214M² to support broadband infrastructure and deployment to unserved households



Utah

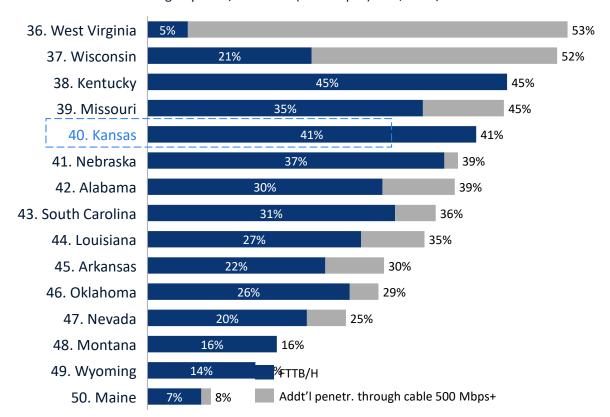
UT invested \$10M² to expand reliable and affordable fiber, broadband and WiFi access for rural Utahns in unserved & underserved areas

1. VATI ARPA Memo 2. Backup in appendix

Kansas's lagging broadband footprint and high connectivity costs show need for investment

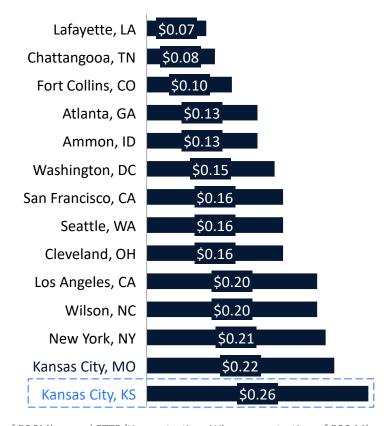
Kansas ranks 40th in broadband coverage

Bottom 15 states - Coverage by FTTB/H & cable (500 Mbps+) in %; 2019/2020



Kansas has some of the highest connectivity costs

Cost of Connectivity: Based on Cost per Mbps



Note: Penetration in % of population with access; 500 Mbps assumed to be wired technology; Totals represent the greater of 500Mbps and FTTB/H penetration; Where penetration of 500 Mbps is greater than that of FTTB/H, the "addt'l penetration through cable 500 Mbps" (gray bar) is calculated as net difference. Study collected home internet plans available from provider websites across 28 cities, from June 2019 to May 2020. Source: Data on penetration of 500 Mbps+ published Dec-20; Data on penetration of FTTB/H published Mar-21; BroadbandNow, New America State of Broadband 2020 Report. BCG experts, BCG analysis;

Each advisory panel has priority outcomes

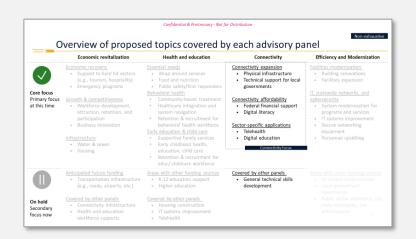
	Economic revitalization	Health and education	Connectivity	Efficiency and Modernization			
	Economic recoverySupport for hard hit sectors and ensure resiliency	 Essential needs Wrap around services Food and nutrition Public safety/first responders 	 Connectivity expansion Physical infrastructure Technical support for local governments 	Facilities modernizationBuilding renovationsFacilities expansion			
Core focus Primary focus at this time	 Growth & competitiveness Workforce development that trains and retains talent Business investments that promote innovation Infrastructure quality Improved water and sewer infrastructure Improved housing availability and affordability 	 Behavioral health Community-based treatment Healthcare integration and system navigation Retention & recruitment for behavioral health workforce Early education & child care Supportive family services Early childhood health, education, child care Retention & recruitment for educ/childcare workforce 	Connectivity affordability • Federal financial support • Digital literacy Sector-specific applications • Telehealth • Digital education Connectivity Panel Focus	 Cybersecurity Secure networking equipment Personnel upskilling Statewide networks and IT System modernization for programs and services IT systems improvement 			
	Anticipated future funding Transportation infrastructure (e.g., roads, airports, etc.)	 Areas with other funding sources K-12 education support Higher education 	 Covered by other panels_ General technical skills development 	Areas with other funding sources UI system modernization			
On hold Secondary focus now	 Covered by other panels Connectivity infrastructure Health and education workforce supports 	 Covered by other panels Housing construction IT systems improvement Telehealth 	-	Note: May be overlap with other Advisory Panels on some topic areas (e.g., infrastructure)			

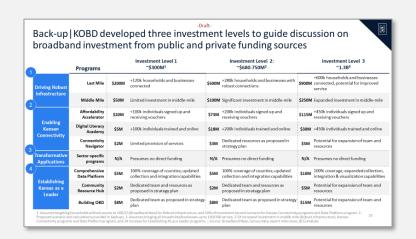
However, Connectivity Advisory Panel has different context than other panels

Topic is more narrow in scope ...











Connectivity panel will operate differently than other panels; we will focus on prioritization & funding for the State's broadband strategy

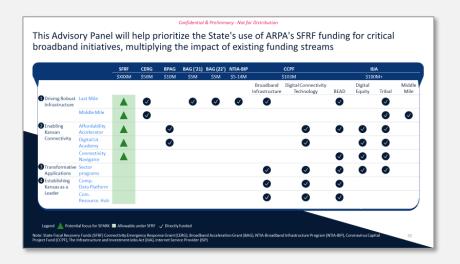
Investment Strategy

How should the four pillars and sub-programs in the KOBD strategy be prioritized based on panel criteria, agency submissions, and public stakeholder submissions?



Funding Strategy

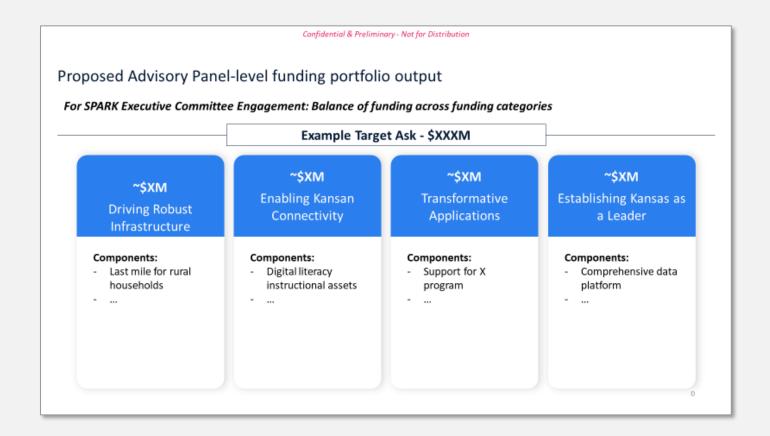
Given SPARK guiding principles and allowability under SFRF, what is the ask for SPARK by pillar and/or subprogram?



Connectivity Advisory Panel guidance to SPARK Committee

Final Advisory Panel Output

- Prioritized list of pillars and/or sub-programs for SPARK investment based on State's broadband strategy
 - Can prioritize at the pillar or sub-program level, not at the project level
- Minimum and target funding requests from SFRF funds by pillar and/or sub-program
 - Can recommend different "mix" of investment based on each amount
 - Prioritization will guide SPARK
 Committee summary recommendation



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The Kansas Office of Broadband Development (KOBD) was established in 2020 to help ensure all Kansans have the opportunity to live, work, learn, and compete in a global economy by improving universal access to quality, affordable, and reliable broadband

Stanley Adams, Director, Office of Broadband Development <u>Stanley.Adams@ks.gov</u>

> Melinda Stanley, Broadband Program Manager Melinda.Stanley@ks.gov

Today's most impactful digital trends are dependent on universal access to broadband



Internet of things/smart sensors



Ubiquitous connectivity



Autonomous transportation



Big data and analytics



Augmented reality



Block chain



AI/Machine learning



Robotics

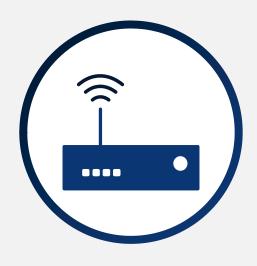


eMarket places

KOBD developed the State's first broadband connectivity strategy through a rigorous stakeholder and data-informed process



Stakeholder input
Demand and supply side



Observed needs
Current and future



InitiativesTo address needs

Overall guidance of diverse Steering Committee



Process informed by stakeholder engagement across sectors and topic areas in Kansas (50+ interviews/focus groups)

Illustrative - Not Exhaustive



State Government



































Service Providers



























Viewpoints from stakeholder engagement interviews on challenges in Kansas today



Broadband has an outsized influence on the economy and there are substantial (if less well-articulated) costs to inaction

Broadband access isn't just a rural or Western Kansas issue

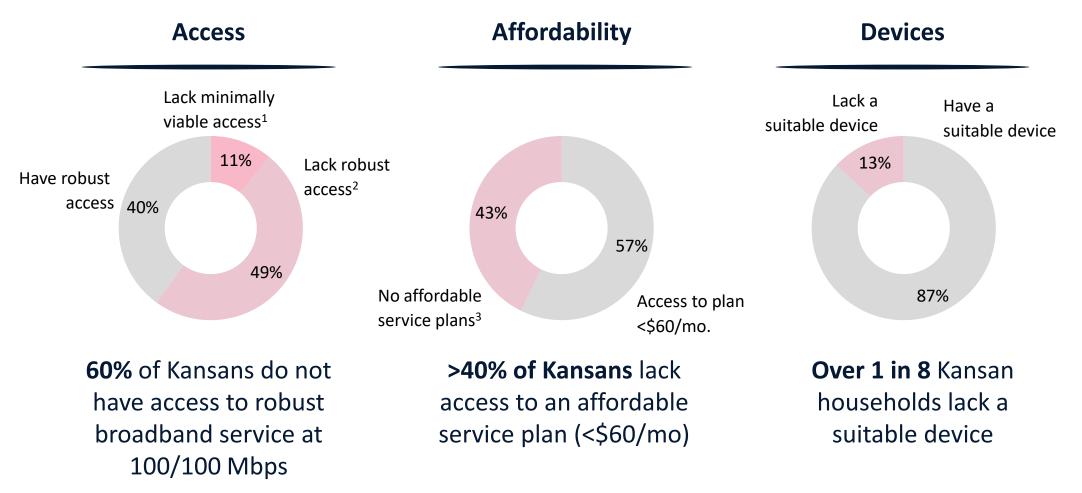
Access is only part of the problem

Data Gaps on network coverage and affordability are a challenge to fully understanding and addressing the issue

Data Gaps on network coverage and affordability are a challenge to fully understanding and addressing the issue



Current-state of connectivity reality across Kansas informed strategy



^{1.} Minimally viable defined as 25/3 Mbps broadband (downstream/upstream); 2. Robust defined as 100/100 Mbps broadband (downstream/upstream); 3. Affordable defined as <\$60/month for regular standalone internet plans. Data based on most recent provider-reported FCC Form 477s. Where providers have indicated coverage of a census block, analysis assumes availability of national plans and regional plans serving those blocks.

Source: BroadbandNow, American Community Survey.



Strategy developed with four key initiative areas







Enabling Kansan Connectivity



Accelerating
Transformative
Applications of
Broadband



Establishing Kansas as a Broadband Leader

Initiative areas include distinct programs that work to comprehensively address Kansas's broadband development gaps

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Initiative		Description	Initiatives #2,3,4 dependent on initiative #1
Driving Robust Infrastructure	Last Mile Connections	 Fund community-defined projects through reverse auctions to expand conn development sectors 	nectivity for targeted areas and priority economic
	Middle Mile Core	 Expand open access to Kansas's core fiber network to drive down operating improve network resiliency 	g costs, increase competition, ensure scalability and
2 Enabling Kansan Connectivity	Affordability Accelerator	Expand availability and uptake of low-cost offerings (incl. federal programs)) alongside service providers
	Digital Literacy Academy	Develop digital literacy instructional assets for digital skills and support upsil	skilling via a train-the-trainer model
	Connectivity Navigator	Establish and coordinate organizations to address digital inclusion	
3 Transformative Applications	Multiple programs	 Support sector leaders in scaling projects that position Kansas at the leading advantage (e.g.,: Telemedicine, Precision Ag, Intelligent Transport.) 	ng edge in deploying broadband as a competitive
4 Establishing	Data Platform	Build a one-stop, diversified, comprehensive data platform to drive awarene	ess and engagement for all Kansans
Kansas as a Broadband Leader	nd Community Resource Hub	Support local/tribal gov leader capacity building & provide technical assistal deployment efforts	ance for planning/



New investments will build on recent successful investments in broadband across Kansas

\$50M awarded

Connectivity Emergency Response Grant (CERG):

Improves broadband services in underserved and unserved locations.

Funded through Coronavirus Relief Fund (CRF).

\$10M awarded

Broadband Partnership Adoption Grant (BPAG):

Improves internet service adoption across low-income households & schools.

Funded through Coronavirus Relief Fund (CRF).

\$85M over 10 years

Broadband Acceleration Grant (BAG):

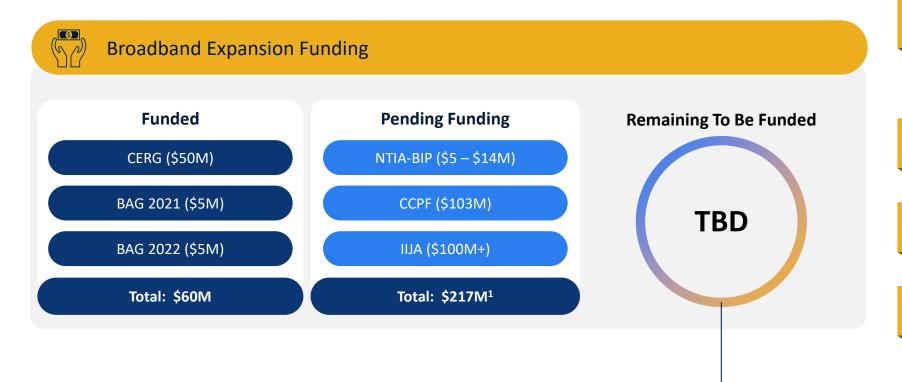
Funds infrastructure projects to expand broadband in rural areas.

Funded KDOT's Eisenhower Legacy Transportation Program (IKE).

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Current and pending funding from additional sources to compliment SPARK's allocation of SFRF funding in broadband



Funding Pipeline

1 SFRF – State Fiscal Recovery Funds

Scope of connectivity advisory panel

- Additional federal grants Additional funding provided by the government provided outside of current programs
- 3 State-funded initiatives outside of Federal Grants
 - Co-investment Matching dollars provided by local governments, non-profit organizations, or internet service providers (ISPs)

This Advisory Panel will help prioritize the State's use of ARPA's SFRF funding for critical broadband initiatives, multiplying the impact of existing funding streams

		SFRF CERG		CERG BPAG		BAG ('21) BAG (22')		CCPF		IIJA				
		\$XXXM	\$50M \$1	\$10M	\$5M	\$5M	\$5-14M	\$103M		\$100M+				
								Broadband Infrastructure	Digital Connectivity Technology	BEAD	Digital Equity	Tribal	Middle Mile	
1 Driving Robust Infrastructure	Last Mile													
	Middle Mile		⊘									⊘	Ø	
2 Enabling Kansan Connectivity	Affordability Accelerator			Ø					⊘	Ø	Ø	Ø		
	Digital Lit. Academy			Ø					⊘		Ø	②		
	Connectivity Navigator									⊘	⊘	⊘		
3 Transformative Applications	Sector programs							❷	✓	✓	⊘	⊘		
4 Establishing Kansas as a Leader	Comp. Data Platform							•	•	②				
	Com. Resource. Hub							Ø	•					

Legend Allowable under SFRF J Directly funded

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Idea Submission | Standard submission form ensures submitted ideas have consistent information and may be validated for allowability/alternate funding and eventually prioritized

Standard submission form

State Fiscal Recovery Funds (SFRF) - Submission Form for Investment Ideas This form is intended to be completed by parties interested in submitting investment ideas to the SPARK Advisory Panels, as it pertains to the allocation of Kansas' State Fiscal Recovery Funds (SFRF) as part of the American Rescue Plan Act (ARPA). An overview of the Treasury Department's Final Rule summarizing the major provisions of using SFRF can be found at this link while the entire Final Rule can be found at this link. Please be aware that there are several other funding sources (e.g., Local Funds, Infrastructure Bill, etc.) with different provisions that may better fit certain investment ideas. SPARK has established four advisory panels (Economic Revitalization, Health & Education, Connectivity, Efficiency & Modernization) and may consider these submissions as part of the process to determine investment priorities. In making decisions, SPARK will adhere to the following guiding principles: · Prioritize sustainable programs & investments through one-time use of funds vs. substantial expansion of . Combine with / leverage local and agency funds to maximize use of discretionary funds Foster long-term systemic impact for Kansans · Consider equitable opportunities and outcomes Enable flexibility within investment strategies Ensure results are measurable to enable tracking & transparency Please fill out the information below and submit responses to the questions. The submission form should be completed in its entirety. By providing this information, you acknowledge that we may follow up with you for additional detail. Additional information will not be reviewed unless it is requested. 1. Name / Point of Contact 2. Organization

Note: Ideas collected from State Agencies in 2021 will be updated and resubmitted for consideration



Checkbox filters ideas by directing proponents to actively pre-screen submission compliance

Target Outcomes

Summary of outcomes ensures proposed ideas are result-oriented

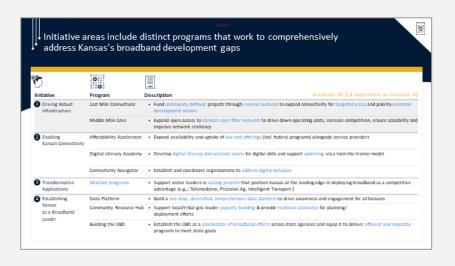
Impact

Information to understand overall value creation, synergy with other funding, equity considerations, etc.

Reminder: Connectivity panel will operate differently than other panels; we will focus on prioritization & funding for the State's broadband strategy

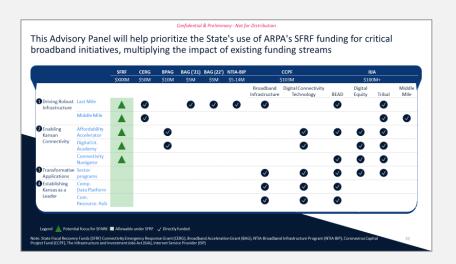
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Funding Strategy

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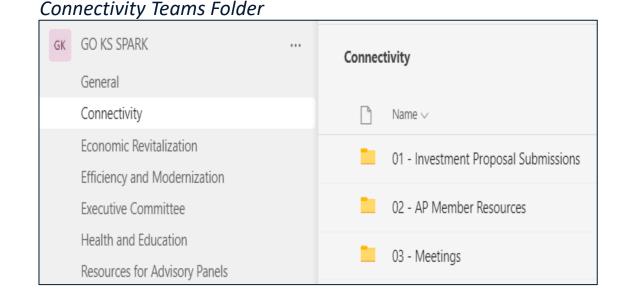


Key resources will be saved in dedicated Microsoft Teams folder for each panel

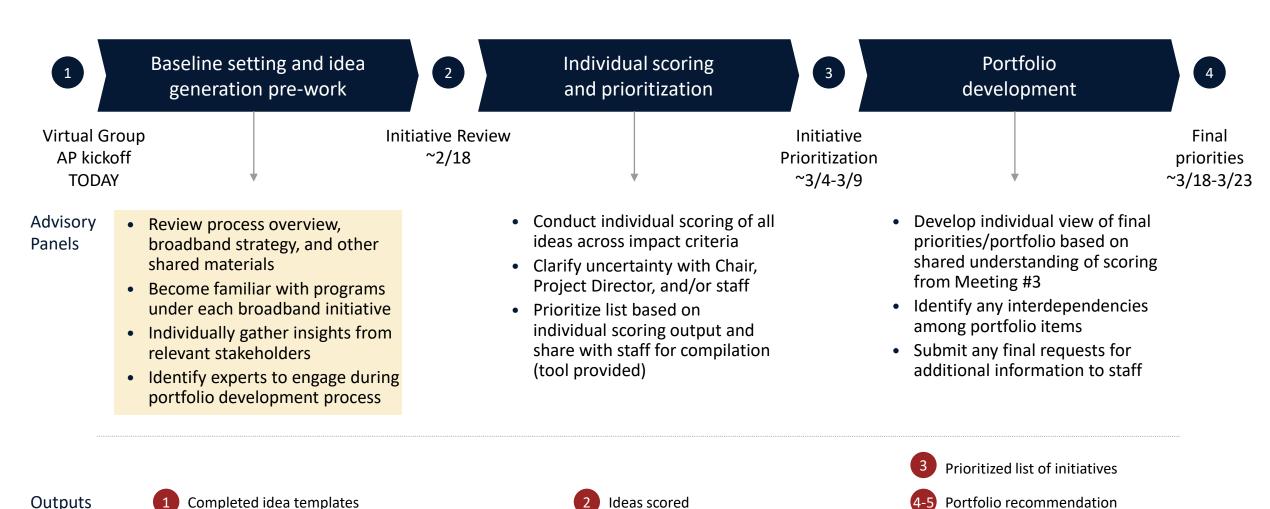
Each panel will have its own Teams folder with dedicated resources

- **01 Investment Proposal Submissions:** Panel-specific investment proposal submissions (to be updated once submission form closes)
- **02 AP Member Resources:** Onboarding and pre-read resources
- 03 Meetings: Meeting materials and agendas
- Resources for Advisory Panels: Additional resources relevant across panels, including daily investment proposal submission updates

More detail on resources & how to use Teams can be found in this Read Me document



Homework: Panel engagement between meetings needed to drive process forward



Ideas scored

Look ahead | What to expect in our next meeting and how to prepare

Key topics and logistics for our next meeting

- Meeting Date: ~2/18
- Goal: understand initiatives under existing broadband strategy
- Key topics:
 - Hear from broadband stakeholders & experts on four key broadband initiatives
 - Review emerging trends in submissions & assess alignment with existing broadband initiatives
 - Preview filtering criteria & ideas templates

How to prepare

- Complete meeting <u>exit survey</u>
- Review process overview, needs assessment, and other shared materials
- Individually brainstorm/ gather ideas from relevant stakeholders, submit via form
- Share ideas for experts to engage during portfolio development process



Share any questions or input with John or SPARKTaskForce <SPARKTaskForce@ks.gov>

Exit survey

To ensure future Panel meetings are successful, please take 5 minutes to complete this exit survey:

- What can we can do in to makes these meetings successful?
- What can we help clarify about the Advisory Panel process?
- What topics would be helpful to have an expert perspective on?
- Would you be interested in joining an additional session to review these topics with an expert?
- Do you have any recommendations for experts to consider?
- Anything else you would like to share?

Appendix

Additional KOBD background

Example investments from other states

Additional KOBD background

Establishment and Purpose of KOBD

Recognizing the need for a coordinated, integrated, and strategic approach to the equitable expansion of broadband throughout the state, Governor Laura Kelly issued an Executive Order in October 2020 to formally establish the Kansas Office of Broadband Development (KOBD) within the Department of Commerce.

Broadband Infrastructure

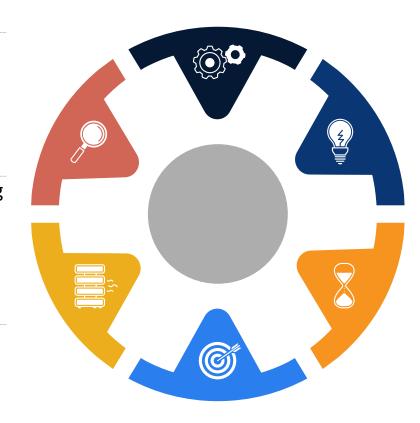
Promoting deployment and access to highquality broadband infrastructure capable of meeting community needs in unserved and underserved areas.

Broadband Strategy

Supporting broadband planning by promoting local and regional assistance for the private sector, public sector, and cooperative broadband solutions.

Digital Equity, Literacy and Adoption

Promote digital equity and literacy while supporting broadband infrastructure to close the digital divide and advancing public policies



Broadband Resources

Pursuing and leveraging federal sources of broadband funding to achieve state broadband goals

Stakeholder Engagement

Engaging with stakeholders to facilitate communication and make a business case for broadband investment.

Broadband Mapping

Developing and maintaining a broadband map as a platform for data collection to track the availability of broadband services and government investments.

Viewpoints from stakeholder engagement interviews on challenges in Kansas today



Broadband has an outsized influence on the economy and there are substantial (if less well-articulated) costs to inaction



Broadband access isn't just a rural or Western Kansas issue

- Access challenges go beyond rural areas to ex-urban areas and pockets of more heavily populated areas
- The pandemic has increased demand for speed, reliability and capacity



Access is only part of the problem

- Critical to address financial and behavior barriers to gain value from broadband access (e.g., digital literacy)
- Digital divide issues for veterans, seniors, low-income families, rural families, minority communities, populations with disability



Data Gaps on network coverage and affordability are a challenge to fully understanding and addressing the issue

• Crucial to improve data "to raise awareness of adoption disparities", target programs, & measure progress



Desire for more coordination inside & outside State government, support with federal government relations, and capacity building

• A need to reframe conversation around user needs and "what is important for the state, rather than special interests"; desire to lead planning from the state level to local and regional levels

Kansas Broadband Expansion Program History

Coronavirus Aid, Relief, and Economic Security Act (CARES)



- Connectivity Emergency Response Grant (CERG, \$50M): improves broadband services in underserved and unserved locations. KOBD to enable 51,869 new connections with homes, businesses, and community anchor institutions; lay more than 695 miles of fiber, and erect or enable 226 towers for fixed wireless services
- Broadband Partnership Adoption Grant (BPAG, \$10M): improves internet service adoption across low-income households. KOBD distributed more than 30,000 laptops and tablets to schools, libraries, and households; it also connected nearly 17,000 households through free or discounted broadband services

Kansas Department of Transportation's (KDOT)



- Funding provided through the KDOT's Eisenhower Legacy Transportation Program (IKE) —Broadband Acceleration Grant (BAG, \$5M) administered by KOBD:
 - Year 1 (2021): The KOBD is overseeing \$5M in infrastructure projects to expand broadband to more than 2,500 households in rural areas
 - Year 2+ (2022 and beyond): After successful implementation of year 1 Acceleration projects, KOBD preparing to award an incremental \$5M. Pre-award efforts are underway with the application window opened as of 1/11/22

Consolidated
Appropriations Act of
2021 (CAA 21)



NTIA-Broadband Infrastructure Program (\$5M-\$14M): supports broadband infrastructure deployment to areas lacking broadband. The KOBD also created the Rural Broadband Deployment Project (RBDP) will bring high-speed broadband to an estimated 1,730 households, 111 businesses, and 16 community anchor institutions in rural parts of the state. Submitted to NTIA on 8/17/21

Future Kansas Broadband Expansion Programs

The American Rescue Plan Act (ARPA)



• Coronavirus Capital Project Fund (\$103M): funds critical projects directly enabling work, education, and health monitoring, including remote options

The Infrastructure and Investment Jobs Act (IIJA)



- Broadband Equity, Access, and Deployment program: Formula-based grant program for US and territories. BEAD aims to close the access gap for unserved and underserved areas of the country. Each state allocated \$100M+additional funds based on formula.
- Digital Equity Act (\$2.75B): Three programs were established for planning, implementation of programs that promote digital equity, support digital inclusion activities, and build capacity related to the adoption of broadband. State award based on formula.
- Tribal connectivity Technical Amendments: Furthers current tribal broadband connectivity program by investing an additional \$2B to fund broadband adoption and infrastructure projects. Award based on formula.
- Enabling Middle Mile Broadband Infrastructure: Provides funding to extend middle-mile capacity to reduce the cost of serving unserved and underserved areas and enhance network resilience. Grant will be competitive.

Example investments from other states

Benchmarks | Other states & cities have leveraged SFLRF funds on connectivity projects

State/Local Govt	Category	Project Example	Link
Massachusetts	Broadband	 \$100 million to develop broadband internet access Increase broadband internet access to help communities close the digital divide by specifically targeting infrastructure projects to improve service in underserved areas 	MA Recovery Plan Performance Report
		 Provide devices, digital literacy services and internet service plan support to target populations 	
Utah	Broadband	 \$10 million to expand rural broadband Expand reliable and affordable fiber, broadband and WiFi access for rural Utahns in unserved/underserved areas 	UT Recovery Plan Performance Report
St. Louis	Broadband	 \$1.6 million to expand broadband & public wi-fi Expand internet access at public spaces including but not limited to recreation centers and bus stations 	St Louis Recovery Plan Performance Report
Maryland	Broadband	 \$214 million on Broadband Programmatic Support Support broadband infrastructure and deployment to unserved households 	Maryland Recovery Plan Performance Report
		 Provide grants and loans to local governments and private providers for improvements to broadband Support municipal broadband access in the state 	
		Provide grants for rural broadband programs	
Utah	Information Systems	 \$55 million to enhance information systems Facilitate improvements to Utah's information systems (e.g., enabling cloud infrastructure, providing network security, moving the state data center, improving coordination for data sharing an case management 	UT Recovery Plan Performance Report
Kansas City, MO	Closing Digital Divide	\$500k on "Last Mile" Broadband Initiative • Community improvement activities in the form of broadband investment	Kansas City Recovery Plan Performance Report
		Close digital divide and current inequities for low-income families	
Maryland	Closing Digital Divide	 \$4 million on bridging the digital divide Support, train, develop curriculum and disseminate awareness and educational opportunities to bridge the digital divide 	Maryland Recovery Plan Performance Report

